



Jim Jones  
Assistant Administrator  
Office of Chemical Safety and Pollution Prevention (OCSP)  
USEPA Headquarters  
Ariel Rios Building  
1200 Pennsylvania Avenue, N. W.  
Mail Code: 7101M  
Washington, DC 20460

October 23, 2013

Cynthia Giles  
Assistant Administrator  
Office of Enforcement and Compliance Assurance (OECA)  
USEPA Headquarters  
Ariel Rios Building  
1200 Pennsylvania Avenue, N. W.  
Mail Code: 2201A  
Washington, DC 20460

RE: *Implementation of TSCA to Address PCBs*

Dear Mr. Jones and Ms. Giles:

The Spokane River Regional Toxics Task Force (Task Force) appreciates the EPA officials who met with us on June 17, 2013 to discuss the challenges we face in our watershed. EPA's regulatory role is an important factor in our ability to achieve the water quality standards for polychlorinated biphenyl (PCBs). It is evident from our analysis that a significant contribution of PCBs to the Spokane River watershed originate from sources currently allowable by Federal regulations under the Toxics Substance Control Act (TSCA). The Spokane River, as well as other rivers in the U.S. with Clean Water Act 303(d) listings for PCBs, will likely never meet Clean Water Act required state and tribal water quality standards as long as this EPA sanctioned allowance remains in place.

This is a national issue and not just isolated to the Spokane River watershed. There are almost 5,600 water bodies in the United States that are listed for PCBs<sup>1</sup> and more than 1,000 fish advisories for PCBs in 40 states<sup>2</sup>. PCB-contaminated fish are the primary source of PCBs for people in the United States<sup>3</sup>. PCBs continue to pose a real threat to human health and the environment<sup>4</sup>.

The current TSCA allowance for inadvertently generated PCB of 50 ppm (with additional allowances for mono- and di-chlorobiphenyls) is not protective of the environment. An example of the ubiquitous distribution of PCBs resulting from TSCA are the findings that PCB-11, a congener specific to diaryl pigments, has been found in the waters of California, Delaware, Oregon, New York, New Jersey, Texas,

<sup>1</sup> [http://iaspub.epa.gov/waters10/attains\\_nation\\_cy.control](http://iaspub.epa.gov/waters10/attains_nation_cy.control)

<sup>2</sup> <http://water.epa.gov/scitech/swguidance/fishshellfish/fishadvisories/>

<sup>3</sup> <http://www.atsdr.cdc.gov/csem/pcb/docs/pcb.pdf>

<sup>4</sup> <http://srrttf.org/wp-content/uploads/2012/09/ECOS-Resolution-12-9-PCBs-in-products-Approved-8-28-12.pdf>

and Washington<sup>5</sup>. In addition to this, a recent survey by the Japanese Ministry of Economy, Trade, and Industry shows that imported pigments can contain PCB in levels exceeding the EPA limits of 25 ppm average/50 ppm maximum for inadvertently generated PCB. In one case, the level of PCB in a yellow pigment product was as high as 2000 ppm<sup>6</sup>

EPA's TSCA enforcement strategy<sup>7</sup> focuses on legacy facilities, but also supports actions that are of national benefit. The Task Force strongly requests that EPA implement a TSCA compliance monitoring program that addresses the manufacture in and import into the United States of products with inadvertently produced PCBs, such as pigments. Specifically, the Task Force requests increased enforcement of the existing TSCA regulations regarding *excluded manufacturing processes* and *excluded PCB products*, as defined in 40 C.F.R. § 761.3 and further described in Subpart J of 40 C.F.R. § 761.

More importantly, the Task Force requests that EPA ultimately eliminate the provisions under TSCA that allows for the continued manufacturing of products to contain inadvertently produced PCBs in order to ensure that our watershed can achieve State and Tribal water quality standards required under the Clean Water Act. Lowering the allowable limit under TSCA is not a viable solution when EPA's approved State and Tribal EPA's water quality standards are nearly one billion times lower than the current allowance. Furthermore, this allowance has shifted the cost from those permitted to manufacture these products to our municipal ratepayers and businesses that are ultimately burdened with cleaning up someone else's source of pollution. Our only opportunity for success in achieving stringent water quality standards and providing economic fairness is dependent upon the elimination of these new sources that continue to enter our environment.

We look forward to EPA's response regarding the above and what actions will be taken to resolve the inequity in Federal regulations that are currently not protective of the environment. You may send a response c/o Adriane Borgias, Washington State Department of Ecology, 4601 N. Monroe St. Spokane, WA 99205-1295; [ABOR461@ecy.wa.gov](mailto:ABOR461@ecy.wa.gov); (509) 329-3515.

Sincerely,  
Spokane River Regional Toxics Task Force

cc

Wendy Cleland-Hamnett, Director, EPA Office of Pollution Prevention and Toxics (OPPT)

Susan Shinkman, Director, EPA Office of Civil Enforcement (OCE)

Nancy Stoner, Acting Assistant Administrator, EPA Office of Water

Dennis McLerran, EPA Region 10 Regional Administrator

Ed Kowalski, Director, Office of Compliance and Enforcement, EPA Region 10

Lauris Davies, Associate Director, Office of Compliance and Enforcement, EPA Region 10

Dan Opalski, Director, Office of Water and Watersheds, EPA Region 10

Kate Kelly, Office of Air, Waste and Toxics, EPA Region 10

---

<sup>5</sup> Jia Guo in <http://www.p2.org/wp-content/uploads/june-27-pcbs-webinar.pdf>

<sup>6</sup> Christie in <http://www.p2.org/wp-content/uploads/june-27-pcbs-webinar.pdf>

<sup>7</sup> USEPA, *Compliance Monitoring Strategy for the Toxic Substances Control Act (TSCA)*, Office of Enforcement and Compliance Assurance, September 2011.

bcc

Mary Lou Soscia, EPA Region 10, Portland, Oregon

Tom Eaton, EPA Region 10, Lacey, Washington

**Mailing Addresses**

Wendy Cleland-Hamnett  
Director  
Office of Pollution Prevention and Toxics (OPPT)  
USEPA Headquarters  
Ariel Rios Building  
1200 Pennsylvania Avenue, N. W.  
*Mail Code: 7401M*  
Washington, DC 20460

Susan Shinkman  
Director  
Office of Civil Enforcement (OCE)  
USEPA Headquarters  
Ariel Rios Building  
1200 Pennsylvania Avenue, N. W.  
*Mail Code: 2241A*  
Washington, DC 20460

Dennis McLerran  
Region 10 Regional Administrator  
USEPA REGION 10  
1200 Sixth Avenue  
*Mail Code: RA-140*  
Seattle, WA 98101

Ed Kowalski  
Director  
Office of Compliance and Enforcement  
USEPA REGION 10  
1200 Sixth Avenue  
*Mail Code: OCE-184*  
Seattle, WA 98101

Lauris Davies  
Associate Director  
Office of Compliance and Enforcement  
USEPA REGION 10  
1200 Sixth Avenue  
*Mail Code: OCE-081*  
Seattle, WA 98101

Dan Opalski  
Director  
Office of Water  
USEPA REGION 10  
1200 Sixth Avenue  
*Mail Code: OWW - 13*  
Seattle, WA 98101

Kate Kelly  
Office of Air, Waste and Toxics  
USEPA REGION 10  
1200 Sixth Avenue  
*Mail Code: AWT-128*  
Seattle, WA 98101

Mary Lou Soscia  
USEPA Region 10 - Oregon Operations Office  
805 SW Broadway  
Suite 500  
*Mail Code: OOO*  
Portland, OR 97205

Tom Eaton  
USEPA R-10 Washington Operations Office  
300 Desmond Dr., SE, Suite 102  
*Mail Code: WOO*  
Lacey, WA 98503